
BILL REQUEST - CODE REVISER'S OFFICE

BILL REQ. #: S-3281.2/02 2nd draft

ATTY/TYPIST: GR:rmh

BRIEF DESCRIPTION:

2 <u>SB 5130</u> - S AMD 3 By Senator

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- 5 Strike everything after the enacting clause and insert the 6 following:
- 7 "NEW SECTION. Sec. 1. The legislature finds and declares:

8 It is in the interest of the state and the traveling public to 9 improve the safety and efficiency of state highways and bridges as 10 expeditiously as possible. The existing Tacoma Narrows bridge section of the SR 16 corridor located in Pierce and Kitsap counties, among 11 12 others, is a threat to public health and safety because of congestion 13 and a high number of accidents, injuries, and fatalities. Millions of dollars are lost annually because of travel delays and accidents that 14 15 cause personal and property damage. These conditions are the result of insufficient capacity, substandard effective lane widths, lack of 16 17 emergency shoulders, and no separation of oncoming traffic due to the physical limitation of the existing bridge. 18

The SR 16 corridor provides the only fixed roadway link crossing Puget Sound. SR 16 is classified as an urban principal arterial and a highway of statewide significance because it serves substantial statewide and interstate travel. Further, its national highway system designation as a major strategic highway connector identifies SR 16 as part of the network of highways that is important to the United States strategic defense policy providing defense access, continuity, and emergency capabilities for the movement of personnel, materials, and equipment.

The SR 16 corridor is vital to the economic well-being of Pierce and Kitsap counties and the Olympic peninsula. SR 16 is a designated state freight corridor, allowing for the efficient movement of freight, goods, and services to support local, regional, and state economies.

The public-private transportation initiatives act, chapter 47.46 RCW, is an important component of the state's approach to financing and carrying out additions and improvements to the state transportation system, including improvements to facilities originally financed under chapter 47.56 RCW. Under chapter 47.46 RCW, public-private initiative

- projects are developed according to state and federal law and other
- 2 statutorily required processes. The SR 16 corridor project includes
- 3 the financing, right-of-way acquisition, design-build construction,
- 4 operations, and maintenance of a new suspension bridge at Tacoma
- 5 Narrows parallel to the existing bridge and the reconfiguration and
- 6 seismic rehabilitation of the current bridge. Roadway improvements
- 7 will also be made on SR 16 from and to the approaches to the bridge.
- 8 Voters in the affected project area under state law approved the
- 9 imposition of tolls to pay for these improvements.
- The state highway systems plan does not provide any other funding
- 11 solution for this critical transportation project, other than public-
- 12 private financing under chapter 47.46 RCW. Under RCW 47.46.040, the
- 13 project has received regulatory approvals, rights-of-way have been
- 14 acquired, necessary preparations for financing have been made, and a
- 15 design-build construction price has been determined. There have been
- 16 significant state appropriations and private funding advanced to
- 17 develop the project. Delays in commencing this project will cause
- 18 increases in construction and financing costs and present a clear
- 19 danger that the state will not be able to proceed to make these vital
- 20 transportation improvements. This will result in a detrimental effect
- 21 on the safety of its citizens and the economic welfare of the region.
- In order to avoid these profound risks, including the profound risk
- 23 of the project not proceeding, which would adversely affect tens of
- 24 thousands of citizens, it is necessary that this act be effective
- 25 immediately. Immediate legislative action is a pressing necessity to
- 26 support the immediate commencement of work on this project and the SR
- 27 16 corridor.
- 28 These facts and findings are a declaration of facts constituting an
- 29 emergency, and the projects that will be able to proceed under this act
- 30 are necessary for immediate preservation of the public health, safety,
- 31 and welfare.
- 32 **Sec. 2.** RCW 47.56.010 and 1984 c 7 s 246 are each amended to read
- 33 as follows:
- 34 "Toll bridge" means a bridge constructed or acquired under this
- 35 chapter, upon which tolls are charged, together with all appurtenances,
- 36 additions, alterations, improvements, and replacements thereof, and the
- 37 approaches thereto, and all lands and interests used therefor, and
- 38 buildings and improvements thereon.

"Toll road" means any express highway, superhighway, or motorway at 1 2 such locations and between such termini as may be established by law, 3 and constructed or to be constructed as a limited access highway under the provisions of this chapter by the department, and shall include, 4 5 but not be limited to, all bridges, tunnels, overpasses, underpasses, 6 interchanges, entrance plazas, approaches, toll houses, service areas, 7 service facilities, communications facilities, and administration, 8 storage, and other buildings that the department may deem necessary for 9 the operation of the project, together with all property, rights, easements, and interests that may be acquired by the department for the 10 construction or the operation of the project, all of which shall be 11 12 conducted in the same manner and under the same procedure as provided 13 for the establishing, constructing, operating, and maintaining of toll bridges by the department, insofar as those procedures are reasonably 14 15 consistent and applicable.

"Toll bridge" and "toll road" as used in this chapter does not include a facility that is developed, financed, constructed, reconstructed, upgraded, maintained, or operated under chapter 47.46

RCW and for which funds have been appropriated under RCW 47.46.030, notwithstanding the fact that the facility was originally constructed under this chapter.

22 **Sec. 3.** RCW 47.56.030 and 2001 c 59 s 1 are each amended to read 23 as follows:

(1) The department of transportation shall have full charge of the construction of all toll bridges and other toll facilities including the Washington state ferries, and the operation and maintenance thereof. The transportation commission shall determine and establish the tolls and charges thereon, and shall perform all duties and exercise all powers relating to the financing, refinancing, and fiscal management of all toll bridges and other toll facilities including the Washington state ferries, and bonded indebtedness in the manner However, once bonds issued by the commission for provided by law. construction of a toll bridge or other toll facility have been paid, redeemed, or defeased in full, the toll bridge or other toll facility may be thereafter included in projects that have been authorized under chapter 47.46 RCW and for which funds have been appropriated under RCW 47.46.030, and tolls on the facilities must be established as provided by chapter 47.46 RCW. The department shall have full charge of design

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- of all toll facilities. Except as provided in this section, the 1 department shall proceed with the construction of such toll bridges and 2 other facilities and the approaches thereto by contract in the manner 3 4 of state highway construction immediately upon there being made available funds for such work and shall prosecute such work to 5 completion as rapidly as practicable. The department is authorized to 6 7 negotiate contracts for any amount without bid under (a) and (b) of 8 this subsection:
- 9 (a) Emergency contracts, in order to make repairs to ferries or 10 ferry terminal facilities or removal of such facilities whenever 11 continued use of ferries or ferry terminal facilities constitutes a 12 real or immediate danger to the traveling public or precludes prudent 13 use of such ferries or facilities; and
- (b) Single source contracts for vessel dry dockings, when there is clearly and legitimately only one available bidder to conduct dry dock-related work for a specific class or classes of vessels. The contracts may be entered into for a single vessel dry docking or for multiple vessel dry dockings for a period not to exceed two years.
- 19 (2) The department shall proceed with the procurement of materials, 20 supplies, services, and equipment needed for the support, maintenance, 21 and use of a ferry, ferry terminal, or other facility operated by 22 Washington state ferries, in accordance with chapter 43.19 RCW except 23 as follows:
 - (a) Except as provided in (d) of this subsection, when the secretary of the department of transportation determines in writing that the use of invitation for bid is either not practicable or not advantageous to the state and it may be necessary to make competitive evaluations, including technical or performance evaluations among acceptable proposals to complete the contract award, a contract may be entered into by use of a competitive sealed proposals method, and a formal request for proposals solicitation. Such formal request for proposals solicitation shall include a functional description of the needs and requirements of the state and the significant factors.
 - (b) When purchases are made through a formal request for proposals solicitation the contract shall be awarded to the responsible proposer whose competitive sealed proposal is determined in writing to be the most advantageous to the state taking into consideration price and other evaluation factors set forth in the request for proposals. No significant factors may be used in evaluating a proposal that are not

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- 1 specified in the request for proposals. Factors that may be considered
- 2 in evaluating proposals include but are not limited to: Price;
- 3 maintainability; reliability; commonality; performance levels; life
- 4 cycle cost if applicable under this section; cost of transportation or
- 5 delivery; delivery schedule offered; installation cost; cost of spare
- 6 parts; availability of parts and service offered; and the following:
- 7 (i) The ability, capacity, and skill of the proposer to perform the 8 contract or provide the service required;
- 9 (ii) The character, integrity, reputation, judgment, experience, 10 and efficiency of the proposer;
- 11 (iii) Whether the proposer can perform the contract within the time 12 specified;
- 13 (iv) The quality of performance of previous contracts or services;
- 14 (v) The previous and existing compliance by the proposer with laws 15 relating to the contract or services;
- (vi) Objective, measurable criteria defined in the request for proposal. These criteria may include but are not limited to items such as discounts, delivery costs, maintenance services costs, installation costs, and transportation costs; and
- 20 (vii) Such other information as may be secured having a bearing on 21 the decision to award the contract.
- (c) When purchases are made through a request for proposal process, 22 proposals received shall be evaluated based on the evaluation factors 23 24 set forth in the request for proposal. When issuing a request for 25 proposal for the procurement of propulsion equipment or systems that 26 include an engine, the request for proposal must specify the use of a 27 life cycle cost analysis that includes an evaluation of efficiency. When a life cycle cost analysis is used, the life cycle 28 cost of a proposal shall be given at least the same relative importance 29 30 as the initial price element specified in the request of proposal documents. The department may reject any and all proposals received. 31 If the proposals are not rejected, the award shall be made to the 32 33 proposer whose proposal is most advantageous to the department, 34 considering price and the other evaluation factors set forth in the 35 request for proposal.
- (d) If the department is procuring large equipment or systems (e.g., electrical, propulsion) needed for the support, maintenance, and use of a ferry operated by Washington state ferries, the department shall proceed with a formal request for proposal solicitation under

- 1 this subsection (2) without a determination of necessity by the 2 secretary.
- 3 **Sec. 4.** RCW 47.56.240 and 1984 c 7 s 265 are each amended to read 4 as follows:
- The commission is hereby empowered to fix the rates of toll and 5 other charges for all toll bridges built under the terms of this 6 7 chapter. Toll charges so fixed may be changed from time to time as 8 conditions warrant. The commission, in establishing toll charges, 9 shall give due consideration to the cost of operating and maintaining such toll bridge or toll bridges including the cost of insurance, and 10 11 to the amount required annually to meet the redemption of bonds and interest payments on them. The tolls and charges shall be at all times 12 fixed at rates to yield annual revenue equal to annual operating and 13 maintenance expenses including insurance costs and all redemption 14 15 payments and interest charges of the bonds issued for any particular 16 toll bridge or toll bridges as the bonds become due. redemption and interest payments constitute a first direct and 17 18 exclusive charge and lien on all such tolls and other revenues and interest thereon. Sinking funds created therefrom received from the 19 use and operation of the toll bridge or toll bridges, and such tolls 20 and revenues together with the interest earned thereon shall constitute 21 22 a trust fund for the security and payment of such bonds and shall not 23 be used or pledged for any other purpose as long as any of these bonds 24 are outstanding and unpaid.
- However, once bonds issued by the commission for construction of a toll bridge or other toll facility have been paid, redeemed, or defeased in full, the toll bridge or other toll facility may be thereafter included in projects that have been authorized under chapter 47.46 RCW and for which funds have been appropriated under RCW 47.46.030, and tolls on the facilities must be established as provided by chapter 47.46 RCW.
- 32 **Sec. 5.** RCW 47.56.270 and 1983 c 3 s 129 are each amended to read 33 as follows:
- The Lake Washington bridge ((and the Tacoma Narrows bridge)) in chapter 47.17 RCW made a part of the primary state highways of the state of Washington, shall, upon completion, be operated, maintained, kept up, and repaired by the department in the manner provided in this

- 1 chapter, and the cost of such operation, maintenance, upkeep, and
- 2 repair shall be paid from funds appropriated for the use of the
- 3 department for the construction and maintenance of the primary state
- 4 highways of the state of Washington.
- 5 <u>NEW SECTION.</u> **Sec. 6.** RCW 47.56.271 (Tacoma Narrows bridge--Toll
- 6 free facility) and 1983 c 3 s 130 & 1965 c 50 s 1 are each repealed.
- 7 NEW SECTION. Sec. 7. For all reasons, declarations, and facts
- 8 stated in section 1 of this act, the legislature declares that an
- 9 emergency exists and that this act is necessary for the immediate
- 10 preservation of the public peace, health, or safety, or support of the
- 11 state government and its existing public institutions, and takes effect
- 12 immediately."
- 13 **SB 5130** S AMD
- 14 By Senator
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- In line 1 of the title, after "bridges;" strike the remainder of
- 17 the title and insert "amending RCW 47.56.010, 47.56.030, 47.56.240, and
- 18 47.56.270; creating a new section; repealing RCW 47.56.271; and
- 19 declaring an emergency."

<u>EFFECT:</u> Technical changes are made to update statutes amended during the 2001 Legislative Session.

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